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# Docket Entry 154 - Filed second set of Plaintiff's Interrogatories to Defendant Carl Crouse and Washington State Commission

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AUG 29 1972

DEAR SCOFIELD, CLERK

STUART F. PIERSON Assistant United States Attorney

United States Attorney

1012 United States Courthouse Seattle, Washington 98104

(206) 442-7970

STAN PITKIN

UNITED STATES DISTRICT COURT WESTERN DISTRICT OF WASHINGTON AT SEATTLE

UNITED STATES OF AMERICA,

Plaintiff,

CIVIL NO. 9213

QUINAULT TRIBE OF INDIANS on its own behalf and on behalf of the QUEETS BAND OF INDIANS; MAKAH INDIAN TRIBE; LUMMI INDIAN TRIBE; HOH TRIBE OF INDIANS; MUCKLESHOOT INDIAN TRIBE; SQUAXIN ISLAND TRIBE OF INDIANS; SAUK—SUIATTLE INDIAN TRIBE; SKOKOMISH INDIAN TRIBE; CONSOLIDATED TRIBES AND BANDS OF THE YAKIMA INDIAN NATION: UPPER SKAGIT RIVER TRIBE; STILLAGUAMISH TRIBE OF INDIANS; and QUILEUTE INDIAN TRIBE;

Intervenor-Plaintiffs,

 $\mathbf{v}$ .

STATE OF WASHINGTON,

Defendant,

THOR C. TOLLEFSON, Director, Washington State Department of Fisheries; CARL CROUSE, Director, Washington Department of Game; WASHINGTON STATE GAME COMMISSION, and WASHINGTON REEF NET OWNERS ASSOCIATION,

Intervenor-Defendants.

SECOND SET OF
PLAINTIFF'S
INTERROGATORIES
TO DEFENDANTS
CARL CROUSE AND
WASHINGTON STATE
GAME COMMISSION

COMES NOW the United States, through plaintiffs' liaison counsel, Stuart F. Pierson, and herewith propounds the following second set of interrogatories to defendants Carl Crouse, the Washington State Game Commission, and their authorized agents and representatives, pursuant to Rule 33 of the Federal Rules of

Page 1 - SECOND SET INTERROGATORIES TO DEFENDANTS (He-O1)

(154)

Civil Procedure, and in the same manner as the first set of interrogatories propounded August 18, 1972.

- 172. In the opinion of the Game Department, are there topographical, chemical or environmental conditions which a body of water must have to sustain
  - a. a steelhead run, or
  - b. steelhead spawning?
  - 173. If the answer to Interrogatory 172a is affirmative,
  - a. What are those conditions, and
- b. What specifically identified sources support your answer?
  - 174. If the answer to Interrogatory 172b is affirmative,
  - a. What are those conditions, and
- b. What specifically identified sources support your answer?
- 175. In the opinion of the Game Department, are there identifiable types of food upon which steelhead subsist while in any of the water systems listed in answer to Interrogatories 80 and 81?
  - 176. If the answer to Interrogatory 175 is affirmative,
  - a. What are those types of food;
- b. In which of the water systems listed in answer to Interrogatories 80 and 81 do these food types exist naturally;
- c. In which of the water systems listed in answer to Interrogatories 80 and 81 are these food types placed artificially; and
- d. In which of the water systems listed in answer to Interrogatories 80 and 81 could these food types be placed artificially?

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If you answer any portion of Interrogatory 176, what 1 . 2 are the specifically identified sources of each answer? 3 Is it accurate to state that, in considering the problem of steelhead conservation in the water systems listed in answer to-4 Interrogatories 80 and 81, it is necessary to consider the entire 5 wetted perimeter of each water system, Puget Sound and the Strait 6 7 of Juan de Fuca? 8 179. If the answer to Interrogatory 178 is negative, in what way is the statement inaccurate? 9 In the opinion of the Game Department, would there 10 be any effect on the continuation of a steelhead run in any of 11 12 the water systems listed in answer to Interrogatories 80 and 81 13 if there were permitted unlimited fishing on that run by hook and 14 line? 15 181. If the answer to Interrogatory 180 is affirmative, 16 Would the affect be so great as to destroy the run if 17 there were no artificial propagation techniques used; 18 Would the affect be so great as to destroy the run even 19 if there were maximum usage of artificial propagation techniques? 20 182. If you answer any portion of Interrogatory 181, what 21 are the specifically identified sources of each answer? 22 If the answer to Interrogatory 180 is negative, what 23 are the specifically identified sources supporting your answer? 24 184. Has the Game Department formed an opinion whether any 25 one of the fourteen plaintiff tribes currently provides sufficient controls on its members fishing for steelhead pursuant to treaty 26 to warrant permitting an unregulated steelhead fishery by those 27 28 members on any one of the water systems listed in answer to Interrogatories 80 and 81? 29 30 185. If the answer to Interrogatory 184 is affirmative, 31 what is that opinion, 32 Page 3 - SECOND SET INTERROGATORIES TO DEFENDANTS (Hd-11)

GPO: 1963-0-713-713

- a. expressed generally,
- b. regarding which tribe has sufficient controls,
- c. regarding which water systems would be fished?
- 186. If you answer any portion of Interrogatory 185, what specifically identified sources support each answer?
- 187. If the answer to Interrogatory 184 is negative, what specifically identified sources support your answer?
- 188. Is it accurate to state that, prior to and subsequent to the treaties listed in Interrogatory 24, one or more of the plaintiff tribes' predecessors utilized the following techniques for taking anadromous fish:
  - a. harpooning,
  - b. drag net,
  - c. hook and line,
  - d. techniques listed in Interrogatory 54?
- 189. If the answer to Interrogatory 188 is negative, in what way is the statement inaccurate?
- 190. Is it accurate to state that fishing for steelhead in Western Washington is a major attraction to sports fishermen?
- 191. If the answer to Interrogatory 190 is negative, in what way is it inaccurate?
- the accurate or estimated proportion of the steelhead run which will suffer "prespawning mortality" [as the term is used in state v. Moses, 79 Wn.2d 104, 117 (1971); Department of Game v. Puyallup Tribe, 80 Wn.2d 561, 570 (1972)] by the use of any of the following techniques to harvest other anadromous fish species in any of the water systems listed in answer to Interrogatories 80 and 81:

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- a. drag netting,
- b. dip netting,
- c. set netting,
- d. drift netting,
- e. gill netting,
- f. reef netting,
- g. purse seining, or
- h. beach seining?
- 193. If the answer to Interrogatory 192 is affirmative,
- a. What is that opinion expressed generally;
- b. What is that opinion as to each water system, each technique and each other species of anadromous fish being harvested;
- c. What are the specifically identified sources supporting your answer;
- d. How has this opinion influenced the Game Department in its determination whether to deal with the matter of plaintiff tribes' treaty fishing as a subject separate and distinct from the matter of fishing by others?
- 194. Has the Game Department supported any of its steelhead management, regulation or propagation operations with federal funds during the last ten (10) years?
- 195. If the answer to Interrogatory 194 is affirmative, for each of the last ten (10) years what amount of federal funds were used to support each of the artificial propagation techniques or facilities listed in answer to Interrogatory 107?
- 196. In fashioning its regulatory, propagation, or management program for steelhead during the last ten (10) years, has the Game Department considered inadequate the number of artificially produced steelhead in the run on any of the water systems listed in response to Interrogatories 80 and 81?

GPO:1965----O-713-713

Whether the Washington State statutes and regulations 1 governing the taking of steelhead are, as to Indian treaty fisher-2 men, the least restrictive that can be imposed consistent with 3 assuring the escapement necessary for conservation; 4 Whether the Washington State prohibition against fishing 5 for steelhead by means of a net is both reasonable and necessary 6 for the conservation of steelhead; 7 Whether steelhead fishing by any members of any of the e. 8 plaintiff tribes by means of a net could be restricted as to time, 9 place and manner sufficiently to permit a treaty Indian net 10 fishery while at the same time conserving the steelhead resource; 11 Whether steelhead fishing by any members of any of the 12 plaintiff tribes by means of a net could be restricted as to 13 volume of take sufficiently to permit a treaty Indian, net fishery 14 while at the same time conserving the steelhead resource; 15 Whether steelhead fishing by any members of any of the g. 16 plaintiff tribes by means of a net could be restricted as to 17 purpose for taking sufficiently to permit a treaty Indian, net 18 fishery while at the same time conserving the steelhead resource; 19 Whether the Washington State statutes and regulations 20 governing the taking of steelhead should be applied to any member 21 of any of the plaintiff tribes fishing outside his reservation; 22 What specific factors have caused a depletion of steel-23 24 head runs in any of the water systems listed in answer to Interrogatories 80 and 81? 25 201. If the answer to Interrogatory 200 is affirmative, how 26 may each such study or report be specifically identified and 27 where may it be obtained? 28 202. Does the State of Washington separate fisheries data 29 between steelhead take and the take of other anadromous 30 fish; 31 32 Page 7 - SECOND SET INTERROGATORIES TO DEFENDANTS (He-07) GPO:1983--Q-713-713

between commercial take and non-commercial take; 1 b. 2 between one water system's run and another water 3 system's run? 203. If the answer to any portion of Interrogatory 202 is 4 5 affirmative, as to each such portion, when was such data first 6 kept? 7 204. In the opinion of the Game Department, are there any 8 "commercial aspects" to the operation of a boat for hire to persons 9 who wish to fish for steelhead by hook and line on the water. systems listed in response to Interrogatories 80 and 81? [The 10 term "commercial aspects" is meant here to be used as it was in 11 12 Puyallup Tribe v. Department of Game, 391 U.S. 392, 398 (1968).] 205. If the answer to Interrogatory 204 is affirmative, 13 14 what are those aspects, specifically described? 206. If the answer to Interrogatory 204 is negative, to the 15 extent the Game Department knows, 16 Is it accurate to state that the boat operation described 17 in Interrogatory 204 includes the operator taking a fee to trans-18 port and to aid the hiring fisherman in his attempt to catch 19 20 steelhead; 21 b. Is it accurate to state that the boat operator rarely 22 engages in the act of bringing in the fish; 23 Is it accurate to state that the success of the boat operator's business depends upon the number of fishermen who will 24 25 pay the fee to hire the boat; 26 Is it accurate to state that the primary motive of the boat operator in his hiring operation is to have his boat engaged by 27 the most people for the highest fee; and 28 29 Is it accurate to state that the sport aspect of steelhead fishing is not the primary aspect of the boat operator's role 30 31 in steelhead fishing? 32 Page 8 - SECOND SET INTERROGATORIES TO DEFENDANTS (He-08) 

If the answer to any portion of Interrogatory 206 is 1 negative, in what way is the statement inaccurate? 2 To the extent the Game Department knows, which of 3 those persons appointed to the Washington State Game Commission 4 during the last twenty-five (25) years have not been either 5 recommended or endorsed by the Washington Sportsman's Council? 6 To the extent the Game Department knows, which 7 organizations have favored the classification of steelhead as a 8 game fish? 9 Is the Game Department aware of any western state which 10 permits fishing for steelhead by any of the techniques described 11 in Interrogatory 188? 12 211. If the answer to Interrogatory 210 is affirmative, as 13 to each state, which techniques are permitted and where may the 14 appropriate regulations be found? 15 212. Has the Game Department sponsored, conducted or 16 utilized any reports or studies which address the question of 17 Where members of the plaintiff tribes have fished. 18 pursuant to treaty during the last twenty-five (25) years; 19 Whether an unregulated gillnet fishery has destroyed a 20 21 run of steelhead on any of the water systems listed in response to Interrogatories 80 and 81; 22 Whether an unregulated gillnet fishery has prevented 23 proper escapement on a steelhead run on any of the water systems 24 listed in response to Interrogatories 80 and 81; 25 What regulations of time, place and manner would provide 26 the most efficient harvest of steelhead on any of the water systems 27 listed in response to Interrogatories 80 and 81; [as used here, 28 the term "efficient" is intended to connote the taking of the 29 most fish, in the least time, with the least labor, with the 30 least expense, under the best escapement control.] 31 32 Page 9 - SECOND SET INTERROGATORIES TO DEFENDANTS (He-09) 

e. What net fishing for steelhead has been carried on by 1 members of any of the plaintiff tribes, in any of the last ten 2 (10) years, on any of the water systems listed in response to 3 Interrogatories 80 and 81; 4 5 What fishing for steelhead according to Game Department 6 regulations (e.g., by angling instead of by net) has been carried 7 on by members of any of the plaintiff tribes in any of the last 8 ten (10) years, on any of the water systems listed in response to ... Interrogatories 80 and 81? 9 10 213. If you answer affirmatively to any portion of 11 Interrogatory 212, when was each study or report compiled and 12 where may a copy be obtained? 13 214. Has the Department of Game ever estimated or established 14 what percentage of the steelhead are taken incidentally or 15 inadvertently by fishermen harvesting other species of fish at 16 locations outside the water systems listed in response to 17 Interrogatories 80 and 81? 18 215. If the answer to Interrogatory 214 is affirmative, what 19 is that estimate or established percentage 20 Statewide, for each of the years for which such a figure was compiled; 21 For runs in each of the water systems listed in 22 23 response to Interrogatories 80 and 81, for each of the last 24 ten\_(10) years for which such a figure was compiled? 25 216. If the answer to Interrogatory 214 is negative, is the 26 Game Department aware of any taking of steelhead by any fishermen 27 at locations outside the water systems listed in response to 28 Interrogatories 80 and 81? 29 217. If the answer to Interrogatory 216 is affirmative, for 30 each year in which such taking occurred: 31 32 Page 10 - SECOND SET INTERROGATORIES TO DEFENDANTS (Hd-12) 

222. If the answer to Interrogatory 221 is negative, in 1 what way is the statement inaccurate? 2 223. Has the Game Department ever seized nets, boats, motors, 3 vehicles or other types of equipment or property during the last 4 ten years from persons who claimed they were, were in fact, or 5 were believed to be, members of any of the plaintiff tribes? 6 7 224. If the answer to Interrogatory 223 is affirmative, as 8 to each such seizure: 9 a. When was the seizure; Where was the seizure; 10 b. 11 Who seized it; c. 12 đ. What kind of item was seized; 13 Why was it seized; е. In what manner, if at all, was the seized item being ſ. 14 15 used; 16 Who had possession of the item prior to seizure; g. 17 Which of the plaintiff tribes was the user or possessor claiming to be, was actually, or was believed to be, a member; 18 19 Was the item seized marked with any identification; How has the Department disposed of the seized item (if 20 j. 21 it has been disposed of); 22 k. Under what authority was the item seized; Under what authority has the item been disposed of (if 23 24 it has been disposed of); 25 m. If the item has not been disposed of, where is it; 26 If the item is still held, under what authority is it n. 27 held; 28 What procedures are there for handling items seized 0. - ---29 under such circumstances; 30 What proceedings (charge and outcome) have been conducted 31 against the user or possessor of the item? 32 Page 12 - SECOND SET INTERROGATORIES TO DEFENDANTS (Hd-14) 

225. Has the State of Washington or the Game Department, during the last ten (10) years, expended any funds to advertise Washington State steelhead fishing or to induce persons to come from outside the State to fish for steelhead in Washington?

226. If the answer to Interrogatory 225 is affirmative, for each of the last ten (10) years in which there were such expenditures, what was the total amount expended?

- 227. What is the total revenue realized in each of the last ten (10) years from the sale of Department of Game Steelhead (punchcard) Fishing Permits?
- 228. What portion of the revenue described in response to Interrogatory 227 did the Game Department have primary authority to expend?
- 229. What is the total revenue realized in each of the last ten (10) years from the sale of Washington State Fishing Licenses?
- 230. What portion of the revenue described in response to Interrogatory 229 did the Game Department have primary authority to expend?
- 231. In addition to federal funds, Department of Game Steelhead Fishing Permits and Washington State Fishing Licenses, what sources of revenue are utilized by the Game Department in its fisheries management, regulation and propagation program, and what was the total amount received from each such source in each of the last ten (10) years?
- 232. To the extent the Game Department knows, for each of the last ten (10) years, how much money was spent in the State of Washington by persons fishing for steelhead?
- 233. If you answer Interrogatory 232, what specifically identified sources support your answer?

234. From the figures given in response to Interrogatories
228, 230 and 231, what portion of each was expended in support of
the Game Department steelhead management, propagation and regulation
program in each of the last ten (10) years?

235. Have live steelhead of any age been transported out of the State of Washington by any state agency during any one of the last ten (10) years?

236. If the answer to Interrogatory 235 is affirmative, for each place to which such transportation was made in each of the last ten (10) years,

- a. Why were the steelhead transported;
- b. How many steelhead were transported;
- c. What money or property was exchanged for the transported steelhead;
  - d. Upon what authority were the steelhead transported?
- 237. Is the Game Department aware of a method whereby the volume of a season's steelhead run in any of the water system's listed in answer to Interrogatories 80 and 81 could be predicted from
  - a. number of fish planted,
  - b. spawning-ground count,
  - c. previous season's count?
- 238. If the answer to Interrogatory 237 is affirmative, please describe each method?
- 239. With regard to the hatcheries operated by the Game
  Department to aid steelhead management, propagation or regulation
  during the last twenty-five (25) years,
  - a. Where is each hatchery located;
  - b. When was each hatchery first operational;

Which water systems' runs\_are aided by each hatchery; c. 1 What was the initial cost of each hatchery; 2 d. Who decided when and where to establish each hatchery; 3 e. What is the total number of steelhead produced from each f. 4 hatchery? 5 240. With regard to the spawning channels operated by the 6 7 Game Department to aid steelhead management, propagation or regulation during the last twenty-five (25) years, 8 Where is each spawning channel located; 9 10 When was each spawning channel first operational; b. 11 Which water systems' runs are aided by each spawning 12 channel; ..... What was the initial cost of each spawning channel; 13 d. Who decided when and where to establish each channel; 14 e. What is the total number of steelhead produced from each 15 spawning channel? 16 17 241. With regard to the rearing ponds operated by the Game Department to aid steelhead management, propagation or regulation 18 during the last twenty-five (25) years, 19 20 Where is each rearing pond located; 21 b. When was each rearing pond first operational; 22 Which water systems! runs are aided by each rearing 23 pond; 24 ď. What was the initial cost of each rearing pond; 25 Who decided when and where to establish each rearing 26 pond; ſ. What is the total number of steelhead produced from each 27 28 rearing pond? 29 In the opinion of the Game Department, what effect, if 30 any, does each of the following factors have on the percentage of 31 steelhead returning to a water system for the first time: 32 Page 15 - SECOND SET INTERROGATORIES TO DEFENDANTS (Hf-02) 

The size of the steelhead when planted; 1 a. 2 The distance upriver where the steelhead is planted; b. 3 The time of year when the steelhead is planted; c. 4 đ. The amount of other fish planted in the same water 5 system? 6 243. According to the Game Department, do steelhead return 7 to streams or water systems different from those into which 8 they have been planted? 9 If the answer to Interrogatory 243 is affirmative, 10 Approximately what percentage return to different water 11 systems or streams; 12 Upon what specifically identified sources do you base 13 your answer to Interrogatory 243? 14 245. Has the Game Department conducted, sponsored or 15 utilized any report or study which addresses the question of 16 What are the comparative returns from artificially a. 17 produced steelhead and from naturally produced steelhead; 18 Whether there is any prospect that introduction of a b. 19 non-indigenous fish species into a water system will be harmful 20 to the natural fish running therein; 21 Whether artificial planting results in earlier runs 22 than would occur with naturally produced fish? 23 246. If you answer any portion of Interrogatory 245, when 24 was the report or study compiled and where may a copy of it 25 be obtained? 26 247. How does the Game Department dispose of hatchery 27 carcasses or surplus hatchery fish, and under what authority does 28 it so dispose of them? 29 How would the Game Department describe the fish which 30 was called "salmon trout" during treaty times, and upon what 31 specifically identified sources do you base your answer? 32 Page 16 - SECOND SET INTERROGATORIES TO DEFENDANTS (Hd-15) GPO: 1963--- O-718-713

249. Is it accurate to state that, in the opinion of the 1 Game Department, the following typical treaty language gives the 2 3 treaty Indians only the same rights as given to all other citizens: The right of taking fish, at all usual and 4 accustomed grounds and stations, is further 5 secured to the Indians, in common with all citizens of the territory 6 7 250. If the answer to Interrogatory 249 is negative, in what 8 way is the statement inaccurate? 9 251. Does the Game Department contend that the fishing 10 rights provisions of the treaties listed in Interrogatory 24 were 11 in any manner altered by the admission of Washington to the Union 12 on an "equal footing" basis subsequent to the time those treaties 13 were signed?\_ 14 252. Does the Game Department agree with the following 15 statement: 16 The Supreme Court has said that the right to fish at all usual and accustomed places may not 17 be qualified by the state. Puyallup Tribe et al. v. Department of Game, et al., supra, 391 U.S., p. 398, 88 S.Ct. 1725, 20 L.Ed.2d 689. I interpret this to mean that the state cannot 18 19 so manage the fishery that little or no harvestable portion of the run remains to reach the 20 upper portions of the stream where the historic Indian places are mostly located. 21 22 Sohappy v. Smith, 302 F.Supp. 899, 911 (D. Ore. 1969)? 23 253. Which, if any, of the holdings in the case of 24 Sohappy v. Smith, 302 F.Supp. 899 (D. Ore. 1969) does the Game 25 Department consider influential in adopting regulations regarding 26 the time, place and manner of taking steelhead, and what influence 27 does each such holding have? 28 254. With reference to an opinion of June 18, 1968, signed 29 by Assistant Attorneys General of Oregon, Washington and Idaho, 30 interpreting the opinion in Puyallup Tribe v. Department of 31 Game, 391 U.S. 392 (1968), wherein it is stated "... all 32 Page 17 - SECOND SET INTERROGATORIES TO DEFENDANTS (Hf-04)

state laws must be adhered to . . .," are the opinions therein expressed currently the opinions of the Department of Game?

- 255. If the answer to Interrogatory 254 is negative,
- a. How have the Game Department's opinions changed;
- b. Why did they change;
- c. When did they change?

256. Does the Game Department feel bound by the following requirement in establishing who may fish and the time, place and manner of fishing:

[The State] must so regulate the taking of fish that the treaty tribes and their members will be accorded an opportunity to take, at their usual and accustomed fishing places, by reasonable means feasible to them, a fair and equitable share of all fish which it permits to be taken from any given run.

Sohappy v. Smith, 302 F. Supp. 899, 911 (D. Ore. 1969)?

257. Is it accurate to state that the Game Department's regulation of members of the plaintiff tribes in the exercise of their claimed treaty fishing rights is premised upon the belief that, except for a right of access over private lands and the exemption from the payment of license fees, the treaties listed in Interrogatory 24 afforded the Indians no rights beyond those accorded under the Fourteenth Amendment to the United States Constitution and the provisions of the Washington State Constitution?

258. If the answer to Interrogatory 257 is negative, in what way is the statement inaccurate?

259. In the opinion of the Game Department, must members of the plaintiff tribes utilize the same materials as were used by their treating predecessors to exercise now what treaty fishing rights they claim to have on the basis of the treaties listed in Interrogatory 24?

Page 18 - SECOND SET INTERROGATORIES TO DEFENDANTS (Hf-05)

In the opinion of the Game Department, does the statutory classification of steelhead as a game fish require it. to manage, regulate and propagate the steelhead resource solely for recreational use, even when such action conflicts with plaintiff tribes' claimed treaty fishing rights?

DATED this 25 H day of August, 1972.

Respectfully submitted,

STAN PITKIN United States Attorney

Assistant U.S. Attorney

## CERTIFICATE OF MAILING

I certify that I mailed a copy of the foregoing bocument to which this certificate is attached, to all the attorneys of record of plaintiff defendant, and amici on the 25th day of Suguet, 1972

Page 19 - SECOND SET INTERROGATORIES TO DEFENDANTS (Hf-06)

GPO:1963--O-713-713

Address Reply to United States Afformey And Refer to Initials and Numbers SFP:bwm

## United States Department of Justice

9213

## UNITED STATES ATTORNEY

WESTERN DISTRICT OF WASHINGTON United States Court House SEATTLE, WASHINGTON 98104

August 28, 1972

RECEIVED

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Office of Clerk II. S. District Court Become, Washington

U. S. District Court Clerk
U. S. Post Office and Courthouse
11th and A Streets Tacoma, Washington 98402

United States v. State of Washington W. D. Wash. U.S.D.C. No. 9213

Dear Sir:

Enclosed for filing are plaintiffs! second set of interrogatories to the Department of Game and Carl Crouse.

Sincerely,

STAN PITKIN United States Attorney

STUART F. PIERSON Assistant U. S. Attorney

Enclosure