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FILED May 16 8 14 M 73 DAVID H. GETCHES 1 DOUGLAS R. NASH EDGAR SCOFIELD, OLERK U.S. VISTRICT COURT W.D. OF WASHINGTON NATIVE AMERICAN RIGHTS FUND 2 1506 Broadway Boulder, Colorado 80302 DEPUTY CLERK 3 ĒΥ Telephone (303) 447-8760 4 DAVID ALLEN JOHN SENNHAUSER 5 MICHAEL TAYLOR LEGAL SERVICES CENTER 6 104-1/2 Cherry Street Seattle, Washington 98104 7 Telephone (206) 622-8125 8 Attorneys for Plaintiffs 9 10 UNITED STATES DISTRICT COURT 11 WESTERN DISTRICT OF WASHINGTON 12 13 UNITED STATES OF AMERICA, et al, CIV. NO. 9213 14 Plaintiffs, 15 vs: 16 ADDITIONAL REPLY TO STATE OF WASHINGTON, DEFENDANTS' STATEMENT 17 et al, OF ISSUES 18 Defendants. 19 20 Plaintiffs Muckleshoot Indian Tribe, Squaxin Island Tribe 21 of Indians, Sauk-Suiattle Indian Tribe, Skokomish Indian Tribe, 22 and Stillaguamish Tribe of Indians add to the reply to defendants' 23 Statement of Issues given on behalf of the plaintiffs in this case 24 by plaintiffs' liaison counsel the following replies and comments: 25 1. In paragraph III, defendant Department of Fisheries 26 states "insofar as the Statement of Issues submitted by the 27 plaintiff tribe intervenors state general issues of law and fact. 28 consistent with the Statement of Issues submitted by the United 29 States, this defendant agrees that such issues are issues in this 30 case." Although these plaintiffs agree for the most part with the 31 ultimate issues as formulated in the statement submitted by the 32 United States, there are slight differences, some of them reaching 215

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the substance of the case that may not been seen as "consistent". 1 These plaintiff tribes wish to point out that the purpose of 2 each of the plaintiff tribes submitting different Statements of 3 Issues was to provide for a full explication of the issues expres-4 sing as precisely as possible the theories of each of the 5 tribes. While those theories are quite close as between all the 6 plaintiffs, the plaintiffs ought not to be tied to absolute 7 consistency with the United States' position. If this were the 8 9 case, interventions by the several tribes which are now parties to the case would have been unnecessary. 10

In the defendant Game's Statement of Issues, paragraph 2. 11 (4) attempts again to raise the issue of whether or not the 12 Indian Claims Commission possesses exclusive jurisdiction to hear 13 and determine claims of off reservation treaty fishing rights. 14 This issue was originally raised in a purported affirmative 15 defense pleaded by the Department of Game in answer to the 16 - ;; · . complaint in this case. Shortly thereafter, in October, 1971, 17 these plaintiffs along with all the other plaintiffs in the case . 18 moved to strike that affirmative defense. The extensive memoran-19 dum in support of that motion filed October 13, 1971 points out 20 that there can really be no issue at all on this question. 21 Unfortunately, that motion still has not yet been decided by the 22 court. On January 5, 1973, this court heard arguments on the 23 motion and took it under advisement, apparently for a determina-24 tion after a trial on the merits. Although these plaintiffs 25 would be content to have the issue determined after trial, if it 26 is going to be pressed now as an issue for trial, it would be 27 appropriate to reach a decision on the motion to strike. It should 28 be added that a motion for summary judgment based partly on the 29 same contention was defined by the court in its January 9, 1973, 30 order. 31

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3. In paragraph (7) of defendant Game's Statement of Issues, the question of whether the Muckleshoot Tribe is a proper

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party plaintiff is raised. The issue, by the manner in which it is expressed, assumes that "Congress and the court have expressly recognized them as a non-treaty tribe". The Muckleshoot Tribe strenuously objects to the manner in which this "issue" is stated. It is sufficient to point out that neither any act of Congress, nor court whose decision is binding on this court has made such a determination.

4. On page 6 of defendant Game's Statement of Issues in 8 Response to Plaintiffs' Statement of Issues, an objection is raised 9 to the fact that these plaintiff tribes refer in their Statement 10 of Issues to "the purposes of the treaties". These plaintiff 11 tribes wish to point out that framing the issues in this manner . 12 is essential to their theory of this case. It is and 13 will be the contention of the plaintiff tribes that a determination 14 of the purposes which the Indians and the United States had for 15 the treaties determines the extent of the reserved fishing right, 16 and thereby places limitations upon the regulatory power of the 17 state over Indian off reservation fishing. Therefore, rather than 18 being "not a proper subject of judicial inquiry," plaintiffs 19 believe that a decision on this issue is at the very heart of the 20 case. 21.

In the Department of Game's final objection to the 5. 22 Statement of Issues by these plaintiffs, it is asserted that 23 issue 4(b) is "overbroad". That issue asks "do state statutes, 24 regulations, policies and enforcement practices as applied to 25 Indians exercising off reservation fishing rights secured to the 26 plaintiff tribes by the treaties violate the Constitution?" 27 Emphasis should be placed upon the words "as applied" in the 28 statement of that issue. Thus, the statutes, regulations, policies, 29 and enforcement practices of the state have to be viewed, not 30 simply as they appear on their face, but as they have the applied 31 to Indians in order to determine their constitutionality. 32

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1 The defendant State of Washington's Response to 6. 2 Proposed Statements of Issues objects to Section 7(c) of the 3 plaintiffs' Makah, Lummi, Quinault, and Quileute Tribes "insofar 4 as it purports to encompass environmental protection". These 5 plaintiff tribes only wish to add that in their view, environmental 6 protection can not be cleanly segregated from the manner in which 7 the State of Washington has dealt with the fishery resource. Of 8 course, if questions of the manner in which the state has dealt 9 with environmental protection other than as it relates to the 10 fisheries in which plaintiffs claim a right, it would be an 11 improper issue.

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12 Finally, these plaintiff tribes wish to express some agree-13 ment with the Department of Game when it opines that this case 14 would be easier if all the party plaintiffs joined in one Statement 15 of Issues. Of course, this is also true of the four varying 16 positions taken by the State of Washington, its Department of 17 Game, its Department of Fisheries and the Reefnetters 18 Association. These plaintiffs would have no objection to an 19 attempt to hone down a composite plaintiffs' Statement of Issues 20 if the defendants were to do the same thing with their issues. 21 Furthermore, if a joint Statement of Issues would facilitate 22 counsels' preparation and the court's determination of this case, 23 these plaintiffs would do everything possible to cooperate in that 24 task.

Respectfully submitted,

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9	Skokomish Indian Tribe and Stillaguamish Tribe of Indians
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Staff Attorney L. Graeme Bell III

May 14, 1973

Mr. Charles Schaaf, Clerk United States District Court Western District of Washington United States Courthouse 11th & A Streets Tacoma, Washington 98402

> RE: U.S. v. Washington Civil No. 9213

Dear Mr. Schaaf:

Please find enclosed the original and one copy of Additional Reply to Defendants' Statement of Issues in the above named case. Please file the original and <u>return the</u> <u>conformed copy to us in the enclosed envelope for our files.</u>

Thank you very much.

Sincerely,

done 73 5-16-73

David H. Getches

DHG:ea

cc: Honorable George H. Boldt United States District Judge